

BOARD AGENDA & REPORTS

for the Meeting of the Adelaide Park Lands Authority Board

Thursday 12 December 2019 at 5:30 pm

in the Colonel Light Room, Adelaide Town Hall





ADELAIDE PARK LANDS AUTHORITY

The Adelaide Park Lands Authority was established by the *Adelaide Park Lands Act 2005 (SA)* as a subsidiary of the City of Adelaide under the provisions of the *Local Government Act 1999 (SA)*.

As part of the Park Lands governance framework the Adelaide Park Lands Authority is the principle advisory body to the City of Adelaide and the South Australian State Government on Park Lands matters.

The Authority provides guidance around the use of and improvement to the Adelaide Park Lands through the development of the Adelaide Park Lands Management Strategy 2015 – 2025, which can be found here.

Membership The Lord Mayor; and

4 other members appointed by the Council; and

5 members appointed by the Minister.

Quorum 6

Presiding Member The Right Honourable the Lord Mayor Sandy Verschoor,

Deputy Presiding MemberMs Kirsteen Mackay, **Board Members**Ms Allison Bretones.

Ms Jessica Davies-Huynh,

Mr Stephen Forbes,

Councillor Alexander Hyde (Deputy Lord Mayor),

Ms Stephanie Johnston, Mr Craig Wilkins and Mr Ben Willsmore.

Proxy Board Members Councillor Anne Moran (for Councillor Alexander Hyde)

Professor Emeritus Damien Mugavin (for Ms Stephanie Johnston)

1. Acknowledgement of Country

At the opening of the Board Meeting, the Board member presiding will state:

'Adelaide Park Lands Authority acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

2. Apologies

Deputy Presiding Member - Ms Kirsteen Mackay

3. Confirmation of Minutes – 14/11/2019

That the Minutes of the meeting of the Board of the Adelaide Park Lands Authority held on 14 November 2019 be taken as read and be confirmed as an accurate record of proceedings.

4. Deputations

Granted at time of Agenda Publication - 6/12/2019

Nil

- 5. Presiding Member Reports
- 6. Questions on Notice / Motions on Notice
 - 6.1 Ms Stephanie Johnston Motion on Notice Lot Fourteen Possible Impact on National Heritage Values [2019/00951] [Page 4]
 - 6.2 Ms Stephanie Johnston Motion on Notice State Heritage Listing [2019/00951] [Page 6]
- 7. Questions without Notice/Motions without Notice
- 8. Presentations/Workshop
 - 8.1 Presentation Planning & Design Code (15 minutes)

Presenter: Sally Smith, Executive Director, Planning & Land Use Services (DPTI)

Purpose: To provide an overview as to how the proposed Planning and Design Code

addresses the Adelaide Park Lands

*To be heard prior to Item 6 as the first item of Business on the Agenda

8.2 Presentation – Adelaide Football Club Unsolicited Proposal (30 minutes)

Presenter: Tom McCready, Associate Director Property & Commercial & Matthew Field,

Consultant Community Property (CoA) and David Cooke, Director of City

Collective on behalf of Adelaide Football Club

Purpose: To respond to the request from the October meeting of the Adelaide Park Lands

Authority for a briefing regarding the Adelaide Football Club proposal for Park 2

and the process adopted

8.3 Presentation – Golden Wattle Park / Mirnu Wirra (Park 21W) Concept Plan (10 minutes)

Presenter: Ray Scheuboeck, Senior Coordinator Recreation & Sport (CoA)

Purpose: To provide additional background to the concept being presented as a report in

Item 9.1

- 9. Reports for the consideration of the Board
 - 9.1 Golden Wattle Park Concept Plan & Community Land Management Plan [2018/00561] [Page 7]
 - 9.2 City of Adelaide draft Strategic Plan 2020 2024 provisions for the Park Lands [2007/00341] [Page 57]
 - 9.3 Adelaide Park Lands Authority Meeting Schedule 2020 [2006/00224] [Page 62]
- 10. Executive Officer Verbal Report
- 11. Next Meeting Thursday 6 February 2020 (TBC)
- 12. Closure

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Lot Fourteen – Possible Impact on National Heritage Values

ITEM 6.1 12/12/2019 Adelaide Park Lands Authority

Board Member

Ms Stephanie Johnston

2019/00951 Public

Receiving Officer:
Mr Martin Cook, Executive Officer

MOTION ON NOTICE:

Ms Stephanie Johnston will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Authority:

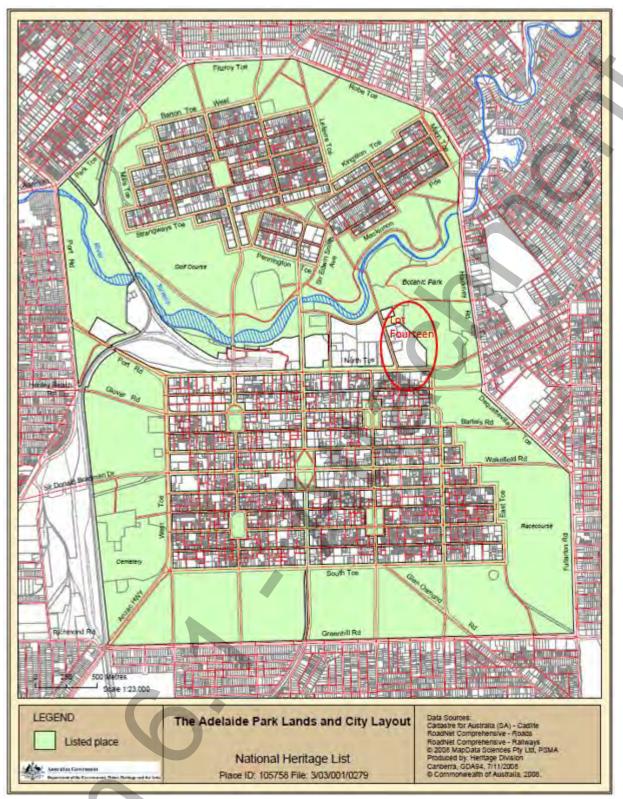
'That the Adelaide Park Lands Authority write to the Minister for Planning recommending that an assessment be undertaken of the proposed Lot Fourteen (Old Royal Adelaide Hospital) Innovation Area Development Plan Amendment building height policy and associated view shed impacts on the Adelaide Botanic Garden (as part of the National Heritage Listed Adelaide Park Lands and City Layout) as required by the EPBC Act (which includes potential external impacts on a listed site).'

ADMINISTRATION COMMENT:

The Environment Protection and Biodiversity Conservation Act 1999 requires that actions to or in the vicinity of a place of National Heritage significance should be assessed in relation to potential impacts on the values of such a place. This occurs through a self-assessment process by the proponent, which is referred to the Federal Environment Minister for a decision.

The Lot Fourteen (Old Royal Adelaide Hospital) site is not included in the National Heritage listed site of the Adelaide Park Lands and City Layout (refer **Attachment A**). However, it is still possible that actions occurring outside of that site could impact on the values of the adjacent listed site, particularly in respect to views into and from the site, and therefore an assessment is advisable.

National Heritage Listed Site



- END OF REPORT -

State Heritage Listing

ITEM 6.2 12/12/2019 Adelaide Park Lands Authority

Board MemberMs Stephanie Johnston

2019/00951 Public

Receiving Officer: Mr Martin Cook, Executive Officer

MOTION ON NOTICE:

Ms Stephanie Johnston will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Authority:

'In December 2018, on the recommendation of the SA Heritage Council, the Minister for Environment and Water wrote to the Minister for Planning recommending the Adelaide Park Lands, Squares and City Layout for State Heritage Area consideration. Given a year has elapsed, the Adelaide Park Lands Authority writes to the Minister for Planning supporting the recommendation and respectfully requesting a timely response to this initiative given the importance of the matter.'

ADMINISTRATION COMMENT:

If resolved, the Executive Officer will prepare correspondence to the Minister.

- END OF REPORT -

Golden Wattle Park Concept Plan & Community Land Management Plan

ITEM 9.1 12/12/2019 Adelaide Park Lands Authority

Program Contact:

Amy Pokoney, Acting AD Community & Culture 8203 7438

2018/00561 Public

Approving Officer:
Clare Mockler, Deputy CEO &
Director Culture

EXECUTIVE SUMMARY

Following the support of the Adelaide Park Lands Authority and endorsement by Council in 2018, Administration undertook community engagement on a draft Concept Plan for Golden Wattle Park/Mirnu Wirra (Park 21W). As a result of community feedback, the draft Concept Plan has undergone significant changes while retaining its key features.

A summary of the community engagement findings and details of changes to the Concept Plan are detailed in this report.

This report proposes a revised chapter of the Adelaide Park Lands Community Land Management Plan (CLMP) featuring Park 21W that reflects the current Adelaide Park Lands Management Strategy and revised Concept Plan for Park 21W. Subject to consideration by the Authority, Council and the Minister, this CLMP chapter will be released for public consultation.

RECOMMENDATION

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

- 1. Notes the community engagement findings summarised in Attachment A to Item 9.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 12 December 2019.
- 2. Supports the revised Concept Plan for Golden Wattle Park/Mirnu Wirra (Park 21W) as shown in Attachment B to Item 9.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 12 December 2019.
- 3. Notes the proposed removal of trees in Areas 1 and 2 as shown in Attachment D to Item 9.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 12 December 2019, to enable implementation of the Concept Plan and supports retaining the stand of trees on the eastern edge of the playing fields in Area 3, deferring consideration until such time that the Concept Plan can be fully realised and other alternatives have been explored.
- 4. Supports the revision of the Adelaide Park Lands Community Land Management Plan with a revised chapter for Golden Wattle Park/Mirnu Wirra (Park 21W) as per Attachment C to Item 9.1 on the Agenda for the meeting of the Board of the Adelaide Park Lands Authority held on 12 December 2019 for the purpose of undertaking statutory consultation.
- 5. Notes that a design for the new clubroom facility in Golden Wattle Park/Mirnu Wirra (Park 21W), based on the location identified in the revised Concept Plan, will be tabled separately for consideration by the Authority.

IMPLICATIONS AND FINANCIALS

Adelaide Park Lands Management	The revised Concept Plan and Community Land Management Plan (CLMP) align with the Adelaide Park Lands Management Strategy (APLMS) with regards to Golden Wattle Park/Mirnu Wirra (Park 21W) and: Boosting activity within the park by providing a range of amenities to service the adjacent sporting activities, encourage people into the open woodlands and activate
Strategy	the central area of the park.
	 Protecting the park's significant remnant vegetation and ensuring the integrity of the site is not compromised by increased activation.
Policy	The enhancement of co-located recreation and sports facilities supports Council's 2016-2020 Strategic Plan objectives of increasing formal and informal participation in the Park Lands and delivering sport and recreation activity hubs consistent with the APLMS and Active City Strategy.
	The revised Concept Plan for 21W is consistent with the Key Biodiversity Area identified in Council's Integrated Biodiversity Management Plan 2018-2023.
	A community and stakeholder engagement process undertaken in December 2018 has informed the revised Concept Plan for Park 21W.
Consultation	Subject to Council approval and consultation with the Minister responsible for the <i>Adelaide Park Lands Act 2005</i> , the draft CLMP for Park 21W will be released for community and stakeholder engagement for a period of 21 days.
Resource	Existing Council resources will be utilised to undertake community engagement on the draft CLMP and progress detailed design of key elements including the new clubroom facility.
	The City of Adelaide is required to review its CLMP for the Adelaide Park Lands at least once every five years. This report proposes a revision to the CLMP chapter for Park 21W.
Risk / Legal / Legislative	Signed in 2011, the 15 year deed of agreement between Council and the Royal Agricultural and Horticultural Society of SA does not permit Council to terminate or alter the agreement unless agreed to by both parties. The draft CLMP proposes retention of existing broad acre parking in the medium term.
Opportunities	Implementing the Concept Plan for Park 21W would see a significant improvement in landscape quality, community access and community use of this park.
19/20 Council Budget Allocation	\$100,000 is allocated in the 2019/20 Integrated Business Plan for detailed planning and design of enhancements to Parks 21W and 22.
Proposed Council 20/21 Budget Allocation	Not at this stage.
Life of Project, Service, Initiative or (Expectancy of) Asset	This report details projects in the early planning stages only.
19/20 Budget Reconsideration (if applicable)	Not as a result of this report.
Ongoing Costs (eg maintenance cost)	This report details projects in the early planning stages only. It is envisaged that Council will make a future contribution to the capital investment in Park 21W.
Other Funding Sources	Funding of some aspects of the Concept Plan will be met by the lessee, in particular the new clubroom facility, oval upgrades and sports lighting. The State Government administers funding programs for infrastructure that supports formal recreation and sport and open space development for informal recreation.

DISCUSSION

- 1. Building on the Sports Infrastructure Master Plan developed in 2014, Administration developed similar plans in 2017/18 for Golden Wattle Park/Mirnu Wirra (Park 21W) and Josie Agius Park/Wikaparntu Wirra (Park 22) to complete the planning of regional sporting areas in the west and south Park Lands. The planning of these two parks was undertaken to a greater level of detail and considered all landscape and infrastructure aspects.
- 2. In January 2018, Council endorsed the Concept Plan for Park 22. This Plan allowed for a realignment of the Park Lands Trail, a regional netball facility with 24 courts and a fit for purpose netball clubroom co-located with a new City of Adelaide (CoA) Park Lands maintenance facility and a dual pitch hockey facility with centralised clubroom. The Plan also recommended that the existing broadacre parking accommodating up to 800 vehicles be formalised and limited to 580 spaces.
- 3. In August 2018, Council endorsed the Concept Plan for Park 21W for the purpose of community engagement. This Plan allowed for the enhancement of the existing three playing fields, a new fit for purpose clubroom, car parking for up to 150 vehicles and realignment of the Park Lands Trail to match up with the proposed realignment in Park 22. Whilst endorsed for the purpose of community engagement, the Decision included:
 - 3.1. In-principle agreement of a centralised fit for purpose clubroom of a two level design not exceeding 465sqm of ground building footprint, incorporating an undercroft lower level and landscape architecture treatments.
 - 3.2. In-principle agreement of a formalised car park of 150 spaces with appropriate plantings and permeable surfaces.
 - 3.3. A requirement that the car parking only be available on weekends and after 4pm weekdays and incorporating parking controls to prevent general commuter parking.

Existing Use and Conditions

- 4. Adelaide Lutheran Sports and Recreation Association (ALSARA) is the head lessee for Park 21W. The park is used by ALSARA football, cricket and soccer clubs and Concordia College. ALSARA also has a large netball club who utilise the clubroom facilities in Park 21W and play on the courts in Park 22.
- 5. Through sub-leasing and casual hire, the facilities in Park 21W are also used by SA Flying Disc Association, Gaelic Football, Sturt Football Club, Sturt St Community School, Glenunga Football Club, Reclink (sports program for vulnerable people), SAPSASA school sport, and many SANFL and AFL run programmes for juniors, women, multi-cultural groups and AFL 9's. ALSARA has estimated that approximately 1,320 players and 34,834 people in total, including officials and supporters, visit the facilities each year.
- 6. Only one playing field in Park 21W is lit and this is to a low standard.
- 7. The existing clubroom facility has a total footprint of 390sqm and does not meet contemporary community sports requirements. An audit of the facility highlighted many of the facilities deficiencies. Structurally, the building is ageing and has several major structural issues.
- 8. ALSARA has the desire and potential to grow female and junior participation in a range of sports. They estimate that over 40 new women's and junior teams could be accommodated in the future to meet expressed demand. To realise this growth, the facilities in Park 21W require significant improvement.

Community Engagement

- 9. Between 21 November 2018 and 4 January 2019, Administration undertook community engagement on the draft Concept Plan for Park 21W. During this time, Administration held two drop in sessions (Park 21W and Whitmore Square) and attended six meetings with various community groups. 65 feedback forms were completed on line and 18 e-mails and letters were submitted.
- 10. Key findings from the engagement were:
 - 10.1. Desire for a more comfortable environment for using the park (eg shade, seating and picnic amenities).
 - 10.2. Facilities to support more informal use of the park including nature play, irrigation of the community oval and establishment of an exercise loop.
 - 10.3. Strong preference for a new clubroom facility, although some were concerned about its proposed location with preferences to see it closer to the park edge.
 - 10.4. Car parking was a well liked aspect of the concept plan for some and the most objected aspect of the plan for others.

- 10.5. The biodiversity significance of the park was highly valued with a desire to see the conservation buffer zone extended to the entire south east section.
- 10.6. Kaurna people highly valued the wattle tree and there was a desire to see the historical wattle grove replanted.
- 11. A summary of the community engagement findings is provided in **Attachment A**.

Revised Concept Plan

12. In response to the engagement findings, the Concept Plan has significantly changed while retaining its key features (**Attachment B**). These key elements and concept changes are summarised below:

Original Concept Plan	Engagement Finding	Revised Concept Plan
Unstructured recreation spaces to be informed by community	Desire to see community oval irrigated and retained as open space Desire for nature play opportunities by individual families, school groups and playgroups Desire for facilities to support informal use including shade, seating, lighting and exercise loop	Community oval to be irrigated with shade and picnic amenities Increased visitor amenity with shade tree planting and informal spaces including nature play Exercise loop identified with distance markers, seating, water fountains and exercise equipment Improved lighting of Sugar Gum avenue and lighting of Park Lands Trail realignment
Improved urban address and absence of cultural landscape references	Desire to replant historical wattle grove Cultural landscape opportunities in north east corner	Urban address improvements focused along Goodwood Road and South Terrace edges Re-establishment of wattle grove in north east corner (south of the Park Lands Trail) Cultural landscape opportunity identified in north east corner (north of the Park Lands Trail) Public art opportunities within nature play and education hub
Realignment of Park Lands Trail to improve connections with Park 22 – straight path running along car park edge	Support for meandering paths and trails	Alignment adjusted to be more fluid, away from car parking and tree lined with soft edges
Education hub with interpretive signage within biodiversity area	Education hub located within sensitive remnant vegetation	New location for education hub adjacent key biodiversity area
Multi-purpose sports fields	Supportive of multi-purpose fields and providing improved spectator amenities	Retains multi-purpose sports fields and increases edge tree planting for spectator comfort Building design to consider earth mounding for viewing
Lighting of all playing fields	Supportive	No change
Centrally located clubroom	Strong support for new clubrooms although some concerns on the central location dominating the park landscape Interest in broader community use of clubroom	New clubroom location close to the existing building on the western edge of the park Building design to incorporate public toilets

Original Concept Plan	Engagement Finding	Revised Concept Plan
Permeable gravel surface car park with 150 parking spaces servicing centrally located clubroom	Strong support for off street parking and some strong objections to car parking on the Park Lands	New permeable gravel surface car park location on western edge of the park with a maximum of 112 spaces (final number to be determined by the primary objective to retain existing trees)
Concentrated conservation buffer zone Additional paths within/adjacent conservation zone	Biodiversity significance of the park acknowledged and recommended to extend conservation buffer zone to capture entire south east section Concerns about safety, construction techniques and materiality of new paths within conservation zone	Conservation buffer zone expanded to incorporate entire south east portion of park Path lighting to be removed within conservation zone –
		enhance lighting along central pathway No additional paths within conservation zone
Tree removal to facilitate new central car park and three full size ovals	Improve shade, preferably through tree plantings	Relocation of car parking and building and smaller third oval reduces tree removal requirements
		New tree plantings around fields and along Park Lands Trail

Proposed Tree Removal and Re-Plantings

- 13. The proposed removal of trees is necessary to achieve two fit for purpose community ovals and optimise the space for flexible programming, ensuring this activity hub has capacity for growth in participation going forward. Approximately 30 trees have been identified as potentially requiring removal over the life of implementation of the Concept Plan as marked in Areas 1, 2 and 3 of **Attachment D**. The species are primarily Eucalyptus cladocalyx, camaldulensis and leucoxylon, and Pinus canariensis and halepensis. The trees are at varying levels of maturity with two being regulated due to their trunk circumference (Eucalyptus cladocalyx 2.2m and Pinus halepensis 2.505m), requiring Development Approval to remove these.
- 14. The regulated Aleppo Pine (Pinus halepensis) forms part of a grove planted in circa 1906 that now lies south of the Princess Elizabeth playspace. Undertaken in 2007, the Cultural Landscape Assessment for Park 21W recommended conserving this grove, however there are only a few specimens remaining. This is likely due to the age of the trees, with Aleppo Pines typically having a lifespan of 80-90 years. The area has been progressively replanted with other tree species more compatible with this Park Lands environment.
- 15. It's recommended that the stand of trees on the eastern edge of the playing fields in Area 3, which includes the regulated Aleppo Pine, not be considered for removal until such time that the expansion of the playing fields to the east is able to be realised and other alternatives to removing these trees are fully explored.
- 16. The Concept Plan recommends new plantings that overall increase the extent of tree planting around the activity hub and in the Park generally. This is shown in Attachment D.

Access

- 17. The Concept Plan for Park 21W proposes a number of improvements to facilitate active and passive use of the park. Many of these improvements will support use by residents, workers and local school students and additional paths are proposed to enable people to access these opportunities through active transport.
- 18. The realigned Trail invites users into the heart of the activity hub including the new clubroom facility and a signalised crossing is proposed on Goodwood Road to connect Park 21W and Park 22 and create a safe and convenient crossing for users of the Trail.
- 19. The improved connection is important for ALSARA's netball club who use the changeroom facilities in Park 21W and play on the courts in Park 22. It will also be important in catering for peak car parking demand, particularly when activities are occurring simultaneously in Park 21W and Park 22.
- 20. Unlike one off events, sports participants attend training and competition multiple times per week and often outside of daylight hours. Public transport options are limited to buses on Goodwood Road and Greenhill Road and there are no car parking stations in comfortable walking distance of Park 21W.

- 21. Participation is anticipated to grow substantially in Park 21W through the planned improvements and access to the hub will be impacted by future changes to Park 22 including additional sports infrastructure and a reduction in off-street parking capacity.
- 22. In addition to on street parking around Park 21W, access to safe off-street parking with bus drop off capacity and disabled access parking is proposed for Park 21W. The revised location and design of the car park has reduced the original proposed capacity of 150 down to 112, although the final capacity will be subject to detailed design with the aim of integrating existing trees as part of creating a Park Lands complementary parking design.
- 23. The previous Decision of Council requires the formalised off-street car parking to be managed to prevent general commuter usage.

Revised Community Land Management Plan

- 24. The Adelaide Park Lands Community Land Management Plan (CLMP) consists of several chapters with the first chapter covering general provisions applicable across the Park Lands. The current CLMP chapter relating to Park 21W includes Park 22 and the southern portion of Park 23.
- 25. This report proposes a revised chapter for Park 21W as shown at **Attachment C**, to ensure consistency with the current Adelaide Park Lands Management Strategy (APLMS) and to reflect the Concept Plan developed for Park 21W.
- 26. The revised CLMP chapter for Park 21W has the following objectives:
 - 26.1. Support the ongoing public use and enjoyment of the Park.
 - 26.2. Create flexible venues and spaces which are fit-for-purpose for community sport that accommodate future growth and increase the diversity of physical activity opportunities available to the community.
 - 26.3. Manage the north-west of Park 21W as a regional activity hub for formal and informal recreation including open sports fields, Princess Elizabeth Playground, Lundie Gardens and associated park amenities such as playspaces, barbeques, shelters/shade structures, seats, drinking fountains, toilets, pathways, lighting, fitness loops and shade tree planting.
 - 26.4. Manage, protect and enhance the remnant biodiversity, especially the Key Biodiversity Area in the south-east triangle of Park 21W.
 - 26.5. Maintain a variety of trees for shade that provide food and habitat for fauna and flower at different times of the year.
 - 26.6. Manage and improve the connectivity, wayfinding and useability of the Park Lands Trail and other paths to support walking and cycling for recreation and active travel.
 - 26.7. Conserve, protect and enhance the cultural heritage landscape, particularly the Sugar Gum avenue.
 - 26.8. Provide for a range of events and related activities in accordance with the Adelaide Park Lands Event Management Plan.
 - 26.9. Provide a good amenity and legible connections along the edges of the Park to encourage visitation and improved access.
 - 26.10. Promote and encourage unrestricted community access to sports fields and recreation areas outside of designated game and training times.
 - 26.11.Permit leases and licences as shown in the Lease and Licence Map and manage the use of the sports building (clubrooms) as a 'community sport' facility in accordance with the Adelaide Park Lands Leasing and Licensing Policy.
 - 26.12.Ensure that CPTED principles are taken into consideration through sightlines and vegetation management.
 - 26.13. Provide safe and accessible car parking facilities for park users which are designed to meet principles of water sensitive urban design.
 - 26.14. Manage the use of parking to facilitate priority access for park users outside of Royal Adelaide Show times.

Next Steps

- 27. Subject to Council approval and consultation with the Minister, Administration will undertake community and stakeholder engagement on the revised CLMP chapter for 21W.
- 28. In the interim, Administration will work with ALSARA to develop a design for the new clubroom facility based on the location identified in the revised Concept Plan for the future consideration of the Authority. As per the

- previous advice of the Authority and existing Council Decision, the design will incorporate an undercroft element.
- 29. A revised CLMP chapter incorporating Park 22 (and potentially the southern portion of Park 23) will be tabled along with an updated Concept Plan for Park 22 in 2020.

ATTACHMENTS

- Attachment A Golden Wattle Park/Mirnu Wirra (Park 21W) Community Engagement Summary
- Attachment B Golden Wattle Park/Mirnu Wirra (Park 21W) Concept Plan
- Attachment C Draft CLMP Chapter Golden Wattle Park/Mirnu Wirra (Park 21W)
- Attachment D Proposed Tree Removal and Re-Plantings

- END OF REPORT -

COMMUNITY ENGAGEMENT SUMMARY

Golden Wattle Park/Mirnu Wirra (Park 21W)



April 2019



Contact for enquiries

If you have any questions regarding this document, please contact:

Contact Officer: Ray Scheuboeck

Title: Senior Coordinator Recreation and Sport

Program: Community and Culture

Phone: (08) 8203 7688

Email: r.scheuboeck@cityofadelaide.com.au

Record Details

HPRM Reference: ACC2019/42850

HPRM Container: 2018/00561

1. INTRODUCTION

The Adelaide Park Lands Management Strategy (APLMS) seeks to grow Park Lands utilisation by 15% over a five-year period. Golden Wattle Park/Mirnu Wirra (Park 21W) is located between a densely populated area of the City and growing residential and working population to the south. Responding to this, the APLMS proposes facilities to boost activity within the park. Balancing this increased activation is the focus on conserving the significant remnant vegetation in this park.

Golden Wattle Park/Mirnu Wirra (Park 21W) is home to a range of sports teams and formal sporting activities including Australian Rules Football, cricket, soccer, netball, ultimate frisbee, Gaelic football and school sports. The existing sports facilities fall well short of community guidelines and expectations for inviting and inclusive facilities and don't allow optimal use of the outside sporting areas.

On 28 August 2018, Council endorsed a draft Concept Plan to undertake wider community engagement. Two key aspects of the draft Concept Plan were approved by Council; that being the ground footprint and location of a new community sports pavilion to replace the existing pavilion and the establishment of a 150-space formalised car park. Council also approved changes to car parking conditions on Goodwood Road and on the south side of South Terrace to improve access to Golden Wattle Park/Mirnu Wirra (Park 21W).

The purpose of the community engagement was to identify other facilities and features that complement the proposed sports improvements and enable the entire community to actively enjoy the Park.

Ideas and suggestions generated through this engagement will inform the final shaping of the draft Concept Plan for Golden Wattle Park/Mirnu Wirra (Park 21W). This document along with any changes to the draft Concept Plan will be tabled with the Adelaide Park Lands Authority and Council for formal adoption.

1.1 Key Dates

Community Engagement Opened
21 November 2018

Come and talk to us in Golden Wattle Park
1 December 2018

Come and talk to us in Whitmore Square
8 December 2018

Community Engagement Closed
4 January 2019

1.2 Key Numbers

654 visits to the Yoursay engagement page

65 feedback forms were completed online via the Yoursay page

- e-mails and letters were received from individuals and organisations including:
 - Adelaide Park Lands Preservation Association
 - Office for Recreation, Sport and Racing
 - Royal Agricultural and Horticultural Society
 - South Australian Cricket Association
 - South-East City Residents Association
 - South West City Community Association
 - Sturt Street Community School and Children's Centre
 - Trees For Life
- meetings to discuss the community engagement project occurred with:
 - City resident Lance Campbell (on behalf of the Southwest City Petanque group)
 - Cycling SA
 - Representatives of the Kaurna community
 - South Australian Cricket Association
 - South-East City Residents Association and South West City Community Association (combined)
 - Sturt Street Community School and Children's Centre
- staff information/drop in sessions held at:
 - Whitmore Square/Ivarrityi
 - Golden Wattle Park/Mirnu Wirra (Park 21W)

1.3 Key Findings

Over half of the respondents use Golden Wattle Park/Mirnu Wirra (Park 21W) for playing, coaching or watching sport.

When prompted, preferred improvements to the park were irrigation of the community oval to support informal recreation (Area 12 on the draft Concept Plan), increased shade/shelter, seating and lighting of paths and trails.

Improved shade (preferably through tree plantings), seating and picnic amenities was a common theme in most responses with a desire to see a more comfortable environment for active use and less active use (spectators) of the park.

When asked for a preference if just one improvement to the park could be made, an improved clubroom was a clear preference. Similarly, when asked about changes to the sporting areas, an improved clubroom was the highest preference followed by the provision of car parking. These elements were also the most liked/supported aspects of the draft Concept Plan.

Conversely, car parking was the most objected to aspect of the draft Concept Plan.

Whilst nearly all acknowledged the need for a new building, concerns were raised about its proposed location, with preferences to see it closer to the park edge.

There was a strong desire to see the proposed changeroom provide a broader community benefit, including but not limited to public toilets.

There was interest in exploring nature play opportunities in the park, with the proposed changeroom potentially supporting the programmed use of a nature play space.

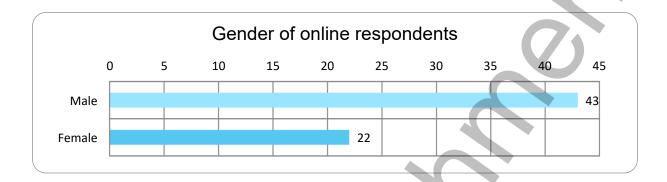
The biodiversity significance of Golden Wattle Park/Mirnu Wirra (Park 21W) was highly valued and it was recommended that the conservation buffer zone capture the entire south-east section of the park.

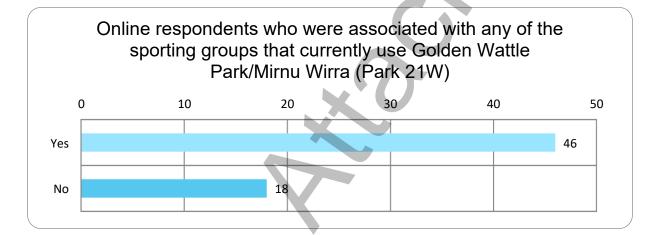
There was support for meandering paths and trails in the park including the establishment of an exercise loop that ideally was lit. Concerns were raised about safety, construction techniques and materiality of proposed paths within the biodiversity area.

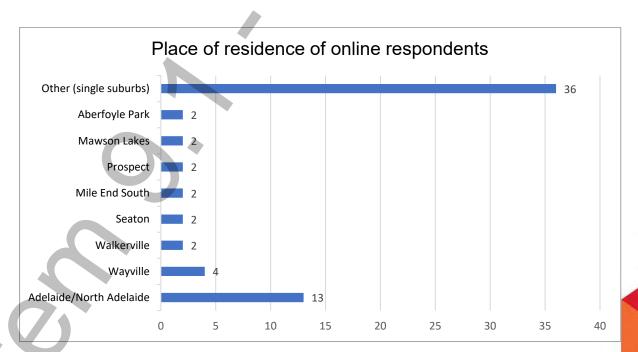
The wattle tree was cited as having strong significance to the Kaurna community and several respondents mentioned a desire to replant the historical wattle grove in Golden Wattle Park/Mirnu Wirra (Park 21W).

2. WHO RESPONDED

This section relates to the 65 people who completed the online feedback form. It was not possible to include the 18 e-mails and letters received from individuals and organisations as they did not include information relevant to this section. These submissions are summarised later in this report (Section 4).



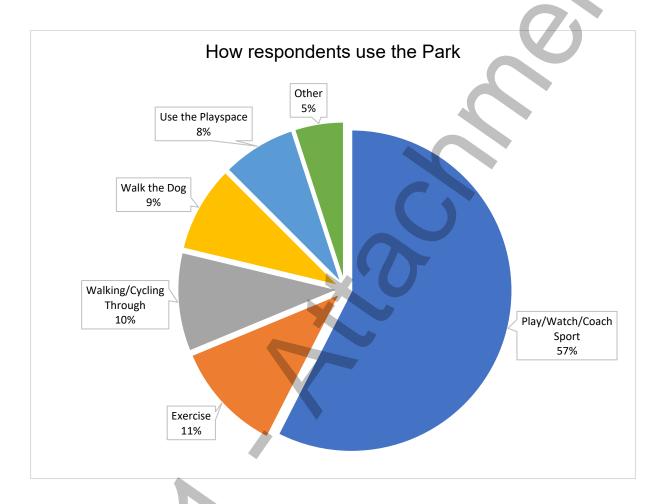




3. ONLINE FEEDBACK FORM RESPONSES

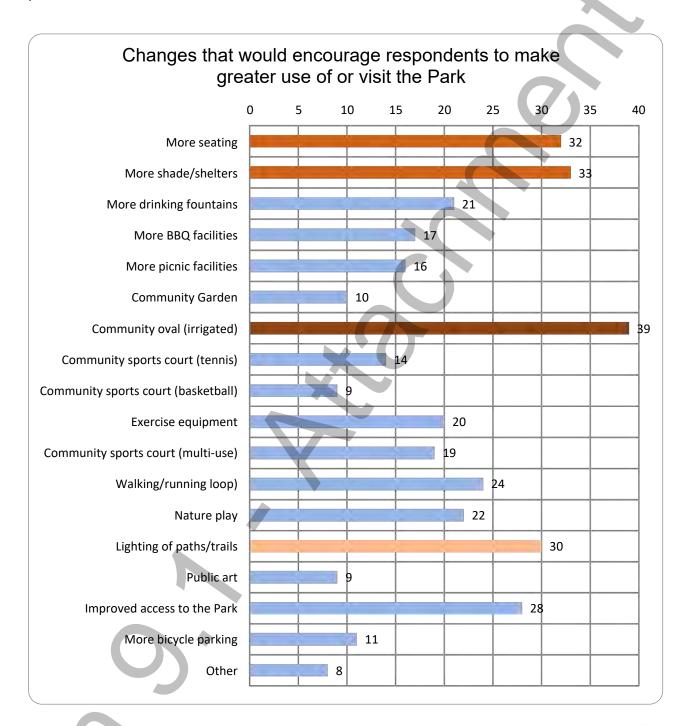
The following is a summary of the 65 online feedback forms received between 21 November 2018 and 4 January 2019.

In relation to how respondents use Golden Wattle Park/Mirnu Wirra (Park 21W), more than half of the responses were related to playing, watching or coaching sport.

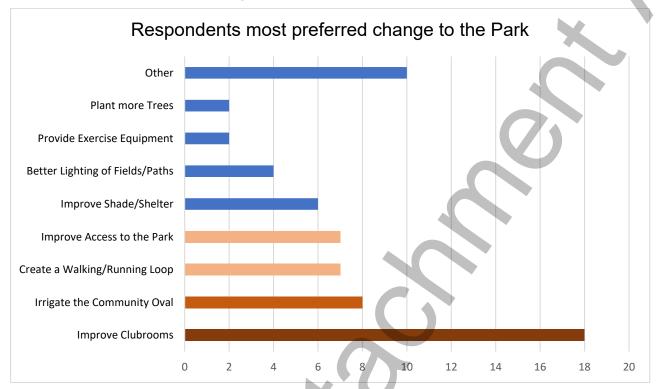


The next series of responses related to changes that could be made to Golden Wattle Park/Mirnu Wirra (Park 21W) to encourage people to use/visit it more often.

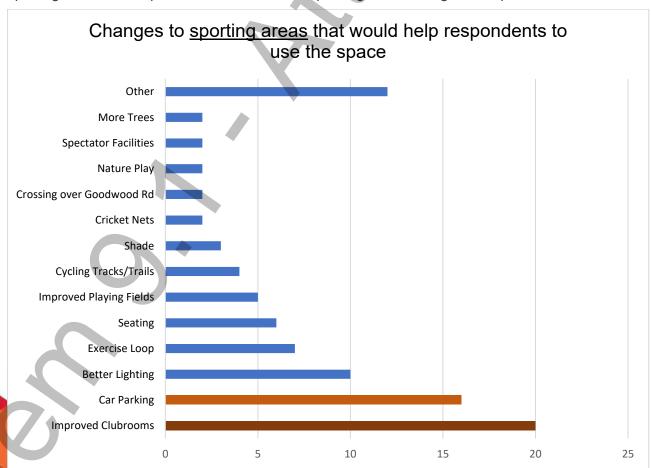
The following responses were prompted and allowed for multiple selections. Irrigation of the community oval located in the north east corner of the Park, was the most preferred improvement/change. This was followed by improved shade/shelter, seating and lighting of paths and trails.



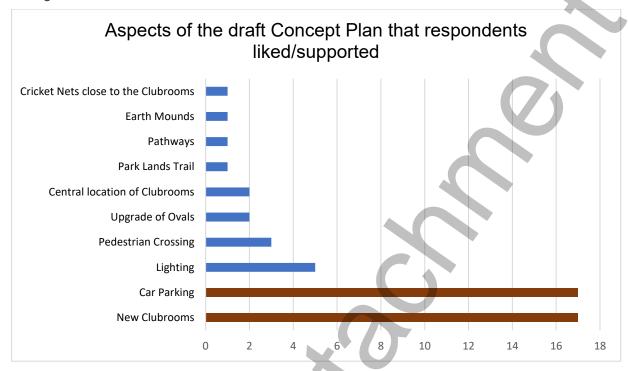
People were asked if they could choose just one change to the park, what would that be. The 'Other' section consisted of single responses.

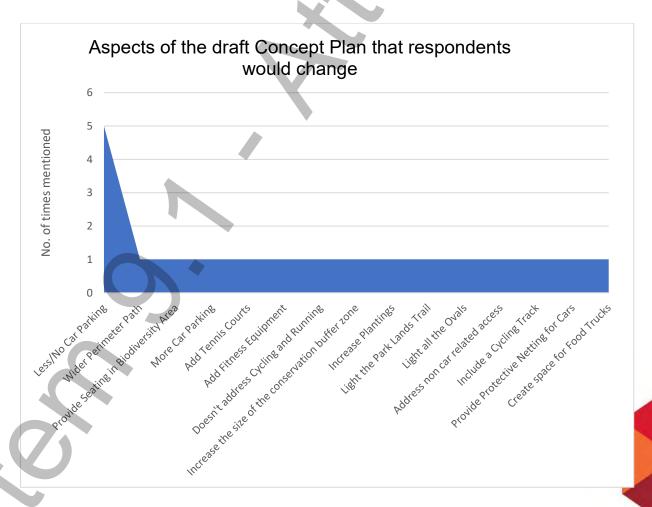


People were asked about what changes they would like to see to assist them in using the sporting areas. An improved clubroom and car parking were the highest responses.

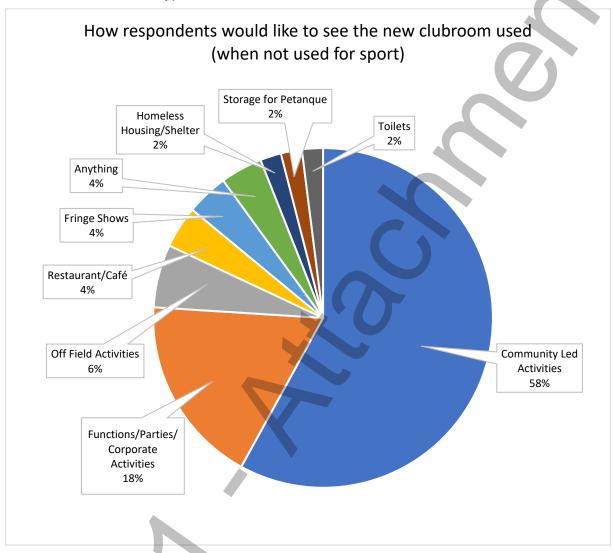


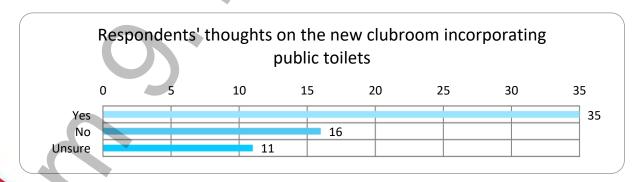
The next two questions related to the draft Concept Plan and aspects that people liked/supported and what they would change. Clubrooms and car parking were again the highest responses. Conversly, car parking was also the aspect that people would most likely change.





In relation to the proposed new clubroom, people were asked for their ideas on how the facility could be used when not being used in the traditional sporting way. It was evident that there was a desire to see the new clubroom provide broader community benefit by offering a space for community workshops and gatherings. There was also interest in the facility being hired for functions (noting that this form of use is not consistent with Council's Park Lands Lease and Licence Policy).

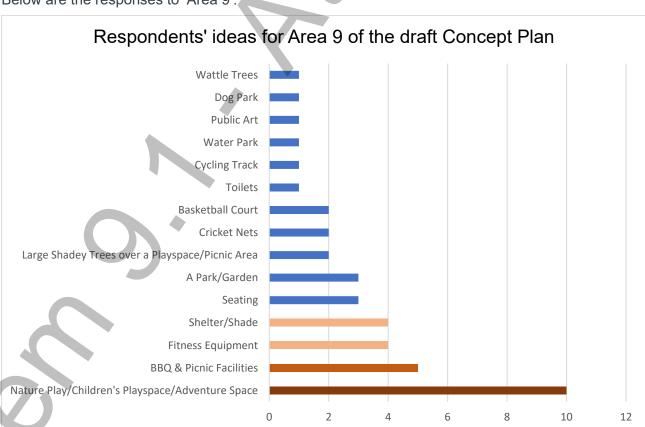




People were asked for ideas and suggestions for two specific sites in Golden Wattle Park/Mirnu Wirra (Park 21W), identified on the draft Concept Plan as Area 9 and Area 12.

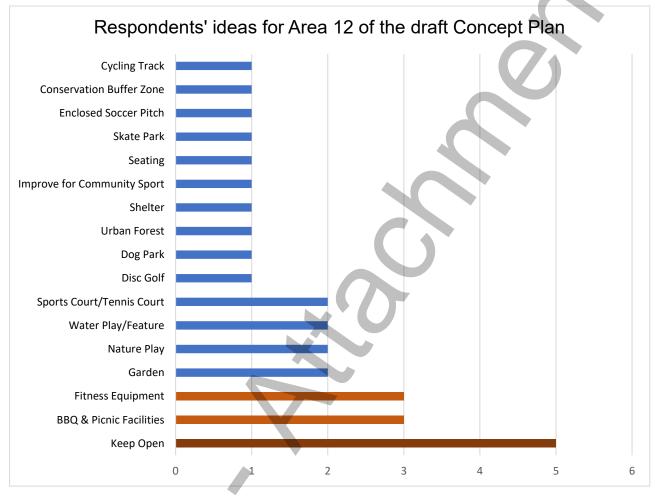


Below are the responses to 'Area 9'.



Ideas and suggestions were predominantly related to informal recreation, with an active space for children the most common response. Irrespective of the activity suggested, people indicated a strong desire for shade, be it a playspace, picnic area or work out space.

Below are the responses to 'Area 12'.



Similar to Area 9, respondents wanted to see Area 12 retained for informal recreation. The preference was to keep this space open to support a range of activities.

4. E-MAIL AND LETTER RESPONSES

The following is a summary of eighteen responses received from individuals and organisations who chose to respond via e-mail or letter.

Individual Community Members

Car Parking and Access

Several people raised concerns about the car parking in relation to the number of parks, the location, how it would be designed and who would pay for it. A couple suggested that the demand for additional car parking could be met through utilisation of car parks contained within businesses along South Terrace and Greenhill Road. Someone also suggested that if the car park was constructed, the cost should be recovered through a user pay system with the income reinvested into the Park Lands and other open space infrastructure to ensure everyone benefited.

Access to the park was identified as poor from the south (e.g. Wayville) with a bicycle crossing over Greenhill Rd stopping at the edge of the park.

Changerooms

The idea of new changerooms was generally supported, however several people were not in favour of it being two storey and it was suggested that the building be located on the edge of the park. It was also mentioned that the building needed to incorporate sustainability features and be accessible to all including public toilets.

Safety

Concerns were raised about safety in the park, particularly around the biodiversity areas with thinning out supported not just for safety but acknowledging that lower tree density was complementary to the remnant grasslands/grassy woodlands and woodland birds.

Biodiversity

People were very aware and valued the biodiversity area within the park, with one person suggesting it was the most important City park for remnant biodiversity due to the number and rarity of its herbaceous plant species. It was recommended that the entire south-eastern triangle be identified as a key biodiversity area with a buffer zone between activity areas and this conservation space.

People raised that the construction of paths needed to be carefully considered within and around the biodiversity zone, noting that some rare plant species extended right down to the park edge along Greenhill Rd.

A person opposed the oval in the south west corner of the park due to potential impacts on biodiversity, while another suggested the sports facilities including the building and car parking (if required) be contained within the southern half of the park, with the northern half developed along similar lines to Veale Gardens to support the growing City population.

A number of people suggested that the wattle grove be re-established.

Informal Activity

People wanted to see the park activated in other ways through the provision of picnic areas, seating, meandering paths, lighting and shade. It was preferable that shade be provided through additional tree plantings.

Adelaide Park Lands Preservation Association (APPA)

APPA supported the draft Concept Plan with respect to it encouraging utilisation of the park for a wide range of community sports, conservation and casual activities. The Association also supported the zoning of the park, with native vegetation in the south eastern half and sport and recreation in the north west.

However, the Association raised concerns about the size and scope of the proposed new change rooms and the provision of car parking. APPA stated that a planned reduction of

parking in Josie Agius Park/Wikaparntu Wirra (Park 22) did not justify the provision of 150 spaces in this park.

APPA also recommended that if the project was funded by the lessee, that they be offered a renewable lease term of no more than five years.

Lance Campbell on behalf of the Southwest City Petanque group (the group)

Petanque is played in Golden Wattle Park/Mirnu Wirra (Park 21W) on Wednesday nights. During February and March, the petanque facility is shared with the Feral Aussie Boullistes (who are temporarily relocated from Rundle Park each year during the Fringe) each Sunday.

The group would like to see shade, lighting and pathways improved around the petanque facility.

Whilst the group saw the potential for a new building to provide storage space for their activity, they were concerned at the proposed location, suggesting it would be better located to the side of the park.

Office for Recreation, Sport and Racing (ORSR)

In recognising the increasing housing density adjacent to and within the City, the ORSR supported the provision of the following in Golden Wattle Park/Mirnu Wirra:

- Improved playing surfaces and lighting;
- Multi purpose facilities that are female friendly;
- Improved conditions for cyclists and pedestrians including improved links with the adjacent netball facility;
- A higher quality 'show field';
- Facilities that enable clubs to generate funds; and
- Play areas for children.

Royal Agricultural & Horticultural Society of SA (RAHS)

The RAHS has staged the annual Royal Adelaide Show at Wayville since 1925. During this time, the event has relied on the Park Lands for visitor parking.

Since 2011, an agreement between Council and the RAHS has been in place that facilitates Show parking in the south Park Lands whilst directing some parking revenue to the improvement of playing fields in Golden Wattle Park/Mirnu Wirra (Park 21W).

The RAHS supports the draft Concept Plan including the provision of formalised parking for 150 vehicles.

South Australian Cricket Association (SACA)

SACA stated that sporting hubs with multiple ovals played a vital role in providing facilities for the cricket and broader community and it was imperative to have high quality facilities in the central Adelaide region.

The ovals in Golden Wattle Park/Mirnu Wirra (Park 21W) provide pivotal turf and hard wicket cricket facilities. SACA believes there is potential to grow junior and social cricket in this park along with providing better facilities to also support female and senior cricket.

The Association supported the provision of car parking adjacent the proposed new changerooms, acknowledging that participants often need to carry sporting equipment along with the proposed four lane practice net facility.

SACA requested consideration of:

The practice nets being enclosed (depending on their final location);

- More shade and drinking fountains for players, officials and spectators noting that spectators preferred to sit on the western edge of the ovals;
- · Lighting for night competitions/carnivals; and
- Six changerooms within the proposed new building given it will service three ovals.

South-East City Residents Association (SECRA)

SECRA supports the planned approach to upgrading the Park Lands to ensure they are enjoyed by residents and visitors. In relation to the draft Concept Plan, SECRA was generally supportive of the meandering paths, realignment of the Park Lands Trail and planting of trees and seating around the ovals.

They also suggested for the unstructured recreation areas (9 and 12):

- Modified sporting infrastructure for older children;
- Tables, seating and BBQ facilities along the Park Lands Trail and biodiversity area;
- Interpretation; and
- Removing the driveway that comes off Greenhill Rd

SECRA requested a commemorative plaque of the Dardanelles memorial and planting of wattle trees.

The Association did not support the proposed 150 space car park and its link to new clubrooms in the centre of the Park, preferring to see a new building located in close proximity to the current changerooms.

SECRA also asked that they be consulted on the design of the building, similar to the process for the recently established Victoria Park community changerooms.

South West City Community Association (SWCCA)

Members of SWCCA currently use the park for a range of informal activities. The Association wanted to see more shade, seating and picnic facilities in the park with its highest priority being improved lighting of pathways. They also saw merit in:

- additional public toilet facilities (albeit located to the side of the park for safety reasons);
- area 12 retained as a grassed area for informal recreation;
- a plaque to identify where the Cenotaph was last located along with recognition of the original location, and
- reinstatement of the wattle grove.

The Association was concerned by the location and height of the proposed new changerooms, indicating that a prominent position in the centre of the park created a sense of exclusivity. The SWCCA preferred to see the new building located on or near the site of the existing building and constructed to a similar scale. The Association was also concerned that a design of the building had not yet been developed, with just a footprint endorsed to date.

SWCCA believed it would be unlikely that the lessee would permit any use of the proposed new building other than by members of the related sporting clubs.

SWCCA did not support the proposal to establish a 150 space car park, referring to multiple Council planning and management documents that were not consistent with the provision of permanent car parking or the proposed building size/scale. The Association's greatest concern was the loss of parklands to built form through larger buildings and turning some of the current event (temporary) parking into permanent parking.

Spirit of Woman/Place of Courage

This response advocated for the establishment of an artwork in the north east corner of the park commemorating the victims and survivors of domestic violence.

Sturt Street Community School and Children's Centre (School)

The School indicated that it has a very small footprint and therefore limited outdoor space and utilises Golden Wattle Park/Mirnu Wirra (Park 21W) for a range of activities. The School's use of this park would be aided by storage space for equipment as well as playing fields with access to seating, shade, toilets and drinking water.

The School also saw an opportunity for nature play and an indoor/outdoor space that enabled teaching of the natural environment and community playgroups to make greater use of the park.

Trees for Life (TFL)

TFL indicated that the south-eastern portion of Golden Wattle Park/Mirnu Wirra (Park 21W) is of very high significance in terms of biodiversity and conservation value and recommended that the entire south-east section have a conservation buffer zone along the diagonal path that divides the park. They also stated that the planting of trees and shrubs in this area is not conducive to the survival of the remnant grasslands and the provision of any paths should be constructed of a gravel surface which allows water filtration.

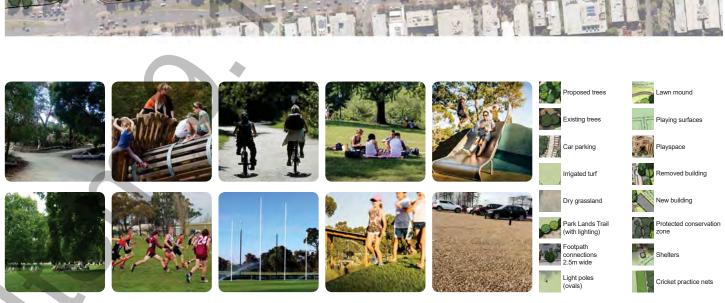
TFL saw opportunities for areas 9 and 12 of the draft Concept Plan to accommodate nature play and interpretation and welcomed the opportunity to participate in the design of these spaces. They suggested the proposed education hub should be placed in area 9 (i.e. move to the western side of the central path).

TFL doesn't support using the Park Lands for formalised car parking and where parking is unavoidable, it should incorporate surfaces that allow water filtration.

ADELAIDE SOUTHERN PARK LANDS GOLDEN WATTLE PARK/MIRNU WIRRA (PARK 21 WEST)











DRAFT COMMUNITY LAND MANAGEMENT PLAN

Chapter X – Golden Wattle Park / Mirnu Wirra (Park 21 West)

Document Date



DOCUMENT PROPERTIES

Contact for enquiries and proposed changes

If you have any questions regarding this document or if you have a suggestion for improvements, please contact:

Contact Officer:

Title:

Program:

Phone: (08) 8203 7

Email: @cityofadelaide.com.au

Record Details

HPRM Reference: ACC2019/187059

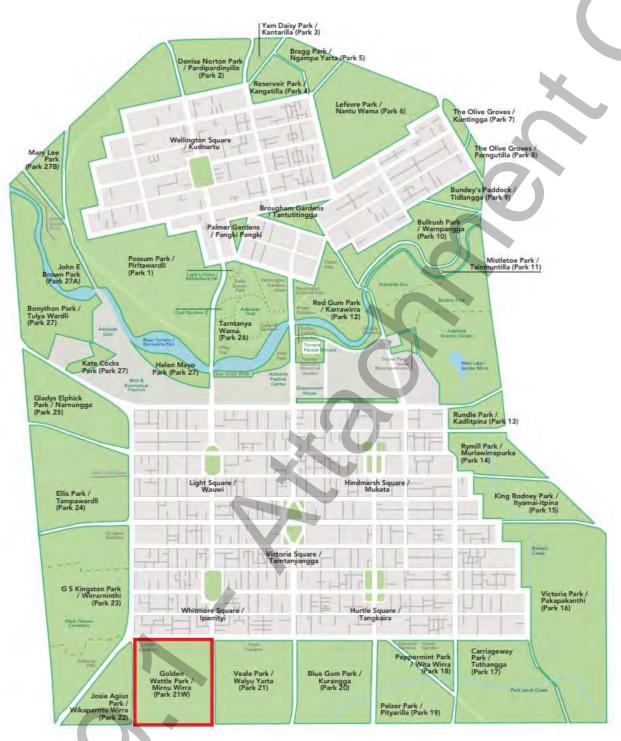
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Draft Community Land Management Plan







Purpose of this Community Land Management Plan

This Chapter of the Community Land Management Plan (CLMP) outlines how the City of Adelaide (CoA) will manage and develop the landscape, general recreational and sporting activities, events and facilities in Golden Wattle Park/Mirnu Wirra (Park 21 W) for the enjoyment and wellbeing of residents, workers and visitors.

This document meets the statutory requirements of section 196 of the *Local Government Act* 1999 and should be read in conjunction with Chapter 1 (General Provisions) of the Adelaide Park Lands CLMP.

The CLMP is consistent with the 2015 Adelaide Park Lands Management Strategy (APLMS) which sets a vision for the future management and enhancement of the Adelaide Park Lands.



Park Lands Trail through the Sugar Gum Avenue

1. NATIONAL HERITAGE LISTING CONTEXT

In November 2008, the Adelaide Park Lands and City Layout was included on the National Heritage List under the Commonwealth *Environmental Protection and Biodiversity Conservation Act 1999* in recognition of its planning excellence and ongoing integrity. Protecting and promoting the values associated with the National Heritage listing is imperative.

Park 21W will continue to contribute to the recognisable elements of the Park Lands and City Layout.



2. KAURNA STATEMENT OF CULTURAL SIGNIFICANCE

Prior to colonial settlement, the Adelaide Plains were occupied by Kaurna.

There are no specific references to Kaurna sites or activities, pre-contact or post-contact for this Park. However, there are general references that point to the regular use of the South Park Lands as a camping venue.

The golden wattle tree has significance to the Kaurna people for various applications including food and medicine.

3. HISTORICAL CONTEXT FOR PARK 21W

Park 21 arose out of the 1837 Colonel William Light Plan for the City of Adelaide and Park Lands.

In 1906 the Park was dissected into two portions with the construction of Lewis Cohen Drive, creating Parks 21 and 21W and substantially changing the configuration of the Park.

Park 21W has evidence of substantial tree plantings consistent with the plans of John Ednie Brown, a forest conservator who prepared the *Report on a System of Planting the Adelaide Park Lands* in 1880 (illustrated below).



Plan 1 of the South Park Lands as detailed by John Ednie Brown



Post-settlement cultural landscape significance

The 'Adelaide Park Lands & Squares Cultural Landscape Assessment Study' was completed in 2007 to inform management planning for Community Land.

The assessment provides the following statement of significance for Park 21W.

... represents an integral segment of the overall Adelaide Park Lands that possesses associative cultural significance in reflecting the spatial and planting design intent and philosophies of John Ednie Brown and August Pelzer, and hosts several contemporary facilities that have partially compromised the original intent but provide additional cultural and social significance to the place.

The assessment identifies the former Wattle Grove precinct in the north-east corner of Park 21W as having a high level of cultural heritage significance:

• Wattle Grove Precinct: in 1915 the Council accepted a proposal by the Wattle Day League to establish a grove of wattle trees to commemorate the landing of Australian troops at Gallipoli. The site became known as 'Wattle Grove' and an annual Wattle Day memorial service was held with numerous wattles planted in the grove. By 1940 the precinct had become neglected. The precinct is no longer distinguishable however still holds a basic spatial presence in the Park with remaining wattles and White Cypress Pines.

The landscape assessment identified several other features in Park 21W as having medium and low cultural significance, including:

- Sugar Gum Pedestrian Avenue a pedestrian avenue of Sugar Gums that dissects Park 21W running diagonally from the intersection of Greenhill and Goodwood Roads to the corner of South Terrace and Lewis Cohen Drive, planted in c.1930.
- Princess Elizabeth Playground developed in 1927 with money left over from the
 visit of the Duke and Duchess of York and named in honour of the Princess. The red
 brick shelter shed built as part of the original playground is listed on the State
 Heritage Register.



Princess Elizabeth Playspace (historical image)

Lundie Gardens - developed in 1917 and originally called the 'South Terrace
Gardens'. The gardens feature the Lundie Seat, a seat with a brass plaque honouring
Councillor Frank Lundie for 22 years of service to the Council. Significant plantings
include Blue Atlantic cedars and an early stone pine.



- Brazilian Pepper Tree located on the corner of Lewis Cohen Drive and South Terrace and possibly the only specimen of this species planted in the Park Lands, planted c.1930
- Moreton Bay Fig Avenue an avenue of young Moreton Bay Fig trees planted in the 1990s along both sides of Lewis Cohen Avenue.

The relatively flat topography of the Park has no natural significant features. The watercourse has been replaced with underground channels and pipes. The flat landscape with only few central plantations provides expansive views outwards from the Park to the City and the Adelaide Hills.

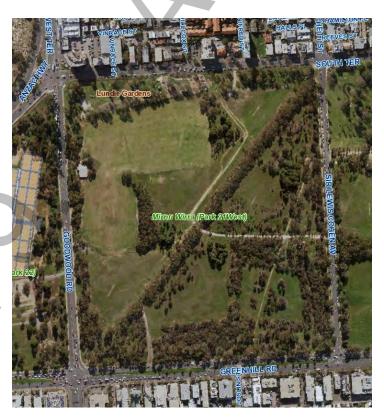
4. DRIVERS OF CHANGE

Situated between a strong and growing south-west city community to the north and a diverse business orientated Greenhill Rd to the south, the South-West Park Lands Precinct is in a great position to attract an array of city and suburban residents to utilise this Park further from a recreation and sport perspective.

The community's positive response to the redevelopment of the Princess Elizabeth Playspace attests to the potential benefits to be realised from improving the appearance and functionality of areas fronting South Terrace.

There is a community expectation for fit for purpose sports infrastructure incorporating sports fields and associated infrastructure facilities including car parking, lighting and buildings.

Climate change will affect the Park Lands, requiring adaptive changes which mitigate the impacts and contribute to the comfort of users.



The current layout of Park 21W



5. PURPOSE FOR WHICH PARK 21W 'IS HELD'

Park 21W is a contributory element of the Adelaide Park Lands and City Layout which were set aside as part of Colonel Light's vision to design a city encircled by public parklands for the health and recreation of the community.

The Adelaide Park Lands Act 2005 develops the statutory principles for the Adelaide Park Lands:

- The land comprising the Adelaide Park Lands should, as far as is reasonably appropriate, correspond to the general intentions of Colonel William Light in establishing the first Plan of Adelaide in 1837.
- The Adelaide Park Lands should be held for the public benefit of the people of South Australia and should be generally available to them for their use and enjoyment (recognising that certain uses of the Park Lands may restrict or prevent access to particular parts of the Park Lands).
- The Adelaide Park Lands reflect and support a diverse range of environmental, cultural, recreational and social values and activities that should be protected and enhanced.
- The Adelaide Park Lands provide a defining feature to the City of Adelaide and contribute to the economic and social well-being of the City in a manner that should be recognised and enhanced.
- The contribution that the Adelaide Park Lands make to the natural heritage of the Adelaide Plains should be recognised, and consideration given to the extent to which initiatives involving the Park Lands can improve the biodiversity and sustainability of the Adelaide Plains.
- The State Government, State agencies and authorities, and the Adelaide City Council, should actively seek to co-operate and collaborate with each other in order to protect and enhance the Adelaide Park Lands.
- The interests of the South Australian community in ensuring the preservation of the Adelaide Park Lands are to be recognised, and activities that may affect the Park Lands should be consistent with maintaining or enhancing the environmental, cultural, recreational and social heritage status of the Park Lands for the benefit of the State.

6. OBJECTIVES FOR THE USE AND MANAGEMENT OF PARK 21W

The following (in no particular order of priority) constitute the objectives for Park 21W:

- Support the ongoing public use and enjoyment of the Park.
- Create flexible venues and spaces which are fit-for-purpose for community sport that accommodate future growth and increase the diversity of physical activity opportunities available to the community.
- Manage the north-west of Park 21W as a regional activity hub for formal and informal recreation including open sports fields, Princess Elizabeth Playground, Lundie Gardens and associated park amenities such as playspaces, barbeques,



shelters/shade structures, seats, drinking fountains, toilets, pathways, lighting, fitness loops and shade tree planting.

- Manage, protect and enhance the remnant biodiversity, especially the Key Biodiversity Area in the south-east triangle of Park 21W.
- Maintain a variety of trees for shade that provide food and habitat for fauna and flower at different times of the year.
- Manage and improve the connectivity, wayfinding and useability of the Park Lands
 Trail and other paths to support walking and cycling for recreation and active travel.
- Conserve, protect and enhance the cultural heritage landscape, particularly the Sugar Gum avenue.
- Provide for a range of events and related activities in accordance with the Adelaide Park Lands Event Management Plan.
- Provide a good amenity and legible connections along the edges of the Park to encourage visitation and improved access.
- Promote and encourage unrestricted community access to sports fields and recreation areas outside of designated game and training times.
- Permit leases and licences as shown in the Lease and Licence Map and manage the
 use of the sports building (clubrooms) as a 'community sport' facility in accordance
 with the Adelaide Park Lands Leasing and Licensing Policy.
- Ensure that CPTED principles are taken into consideration through sightlines and vegetation management.
- Provide safe and accessible car parking facilities for park users which are designed to meet principles of water sensitive urban design.
- Manage the use of parking to facilitate priority access for park users outside of Royal Adelaide Show times.

7. POLICIES AND PROPOSALS FOR THE USE AND MANAGEMENT OF PARK 21W

Park 21W Activity Hub

The north-west of the Park will be managed as an activity hub to support community wellbeing and encourage exploration of the various elements offered across the precinct.

The hub will deliver a range of amenities to service users of the Park and build on the existing children's playspace, petanque piste and picnic facilities, with realignment of the Park Lands Trail, establishment of a recreational fitness loop and additional informal recreation spaces incorporating nature play, irrigated turf, seating, picnic facilities, shade and interpretive signage.

Clubroom building facilities, sporting fields, lighting and cricket nets will be upgraded to support formal sporting use and enable growth in participation. The existing clubroom building will be replaced with a contemporary facility that is fit for purpose.

Use of the building will be consistent with the operation of a community facility including limited sports administration duties, storage of equipment, sports related events, cultural activities, not for profit community development programs and events and operation of a



small scale cafe/kiosk that can service all park users. Public amenities will be provided within the footprint of the building.

Tree density will be increased around activity spaces for shade, wind protection and amenity, ensuring there is no overall net loss in trees within this north-west precinct.

Off street parking facilities for up to 112 vehicles will be provided to support ongoing use of the Park. The parking design will incorporate Water Sensitive Urban Design principles and include parking controls to prevent general commuter parking.

Park 21W Key Biodiversity Area

The south-east of the Park will be managed as a Key Biodiversity Area with areas of remnant vegetation and biodiversity significance protected and enhanced. Opportunities will be provided for interpretation, informal recreation and contemplation.

Vegetation within the Key Biodiversity Area will be restored so that it resembles the composition and structure of the pre-European vegetation and promote larger populations of native species by linking significant vegetation remnants.

Create opportunities for partnerships with the community to manage the area's biodiversity.



Key Biodiversity Area of Park 21W

Car Parking

Ensure car parks are designed in a way that is sensitive to the Park Lands environment with appropriate plantings and permeable surfaces. Use parking controls to prevent general commuter car parking.



Continue to manage the car parking arrangement for the annual Royal Adelaide Show in the context of the agreement between the City of Adelaide and the Royal Agriculture and Horticultural Society of SA, noting the principle of reducing the reliance on parking in the Park Lands over the period of the agreement.

Minimise the impact of car parking on the landscape during the Royal Adelaide Show by confining parking to irrigated turf areas and identified parking spaces (see Appendix B).

Tree Plantings and Landscaping

New trees and plantings should be selected for their amenity value, contribution to urban biodiversity and cultural and heritage significance. A diverse species selection is important to the establishment of an extensive and robust urban forest.

Biodiversity plantings within areas of ecological sensitivity should be with species found in the appropriate ecological community as per the Key Biodiversity Area Management Plan.

Shade requirements, CPTED, cultural and heritage significance and safety issues should also be considered when selecting tree species for new plantings.

Minimise the removal of existing trees to facilitate fit for purpose sports facilities and overall increase the extent of tree planting around activity spaces for shade, wind protection and amenity.

Urban Address

Provide an increased level of amenity and attraction along frontages to both the City and inner-rim suburbs. The approved appearance and functionality will encourage and entice further exploration deeper into the Park and assist in reducing the heat island effect of adjacent roads and buildings.

Public Art and Memorials

Provide opportunities for the development of permanent and temporary public artworks and memorials across the Park, as unique attractions that encourage exploration, quiet contemplation, reflection and creative engagement.

Recognise the former sites of the Dardanelles Cenotaph World War One memorial in Lundie Gardens and the Wattle Grove.

Cultural Heritage and Interpretation

Conserve and where appropriate enhance cultural heritage features of the Park including Lundie Gardens, the Shelter Shed within the Princess Elizabeth Playground and Sugar Gum Avenue.

Interpret Kaurna and non-Kaurna cultural heritage of the Park Lands through signage and other means.

Re-establish the Wattle Grove in the north-east corner of Park 21W giving consideration to the original landscape setting including the pergola.





Wattle Grove - Anzac Day 1927

Views

Maintain and enhance views and vistas to the skyline and the Adelaide Hills through considerate tree planting and spatial arrangements to reinforce the open and expansive character of the Open Woodland/Sports Zone.

Park Lands Trail

Manage and improve the connectivity, amenity and useability of the Park Lands Trail.

Provide supporting facilities along the Park Lands Trail which may include drinking fountains, seating, shade, signage, landscaping and lighting.

Event Management

The Adelaide Park Lands Event Management Plan 2016-2020 classifies Park 21W as a 'Potential Event Site'. These sites have less purpose-built infrastructure and could be suitable for medium and small events.

Events in this Park will likely be limited to sporting events given the existing sporting infrastructure. Event organisers will need to negotiate with the licence holders to work around regular sport activities.

Lighting

Provide lighting along key paths/trails, at activity hubs, sporting ovals and the urban address to encourage increased use and improve safety for park users.



Improve lighting along the Sugar Gum Avenue and reduce lighting in areas of high biodiversity value in order to minimise impacts to native flora and fauna.

Dog Management

Dogs and their owners are welcome in Park 21W. Dogs must be cleaned-up after at all times.

Dogs may be exercised off-leash in this Park. A person must ensure that a dog being exercised off-leash remains under their control by remaining in close proximity to the person and the person is able to see the dog at all times.

To create a safe and comfortable environment for all visitors to the Park, dogs must be on - leash at certain times:

- At all times within the playground and within five metres of any play equipment
- At all times when organised sport is being played
- At all times on paths designated for cycling and walking (shared paths)

Dog on-leash means:

 The person is controlling the dog by means of a chain, cord or leash that does not exceed 2 metres in length; or

The person is controlling the dog by tethering it to a fixed object by means of a chain, cord or leash that does not exceed 2 metres in length.

Unmanned Aerial Vehicles

The flying of unmanned aerial vehicles (including model aircraft, radio-controlled planes and drones) is not permitted within Park 21W.

8. PERFORMANCE TARGETS AND MEASURES – AGAINST OBJECTIVES

Performance Targets

The following are the performance targets taken from the management objectives which the City of Adelaide intends to measure:

The preservation of the National Heritage Listing Values for the Adelaide Park Lands and City Layout (with Park 21W as a contributory element).

The provision of fit for purpose recreation and sport facilities.

Preservation and enhancement of post-settlement cultural significance.

Protection and enhancement of remnant vegetation and habitat within the Key Biodiversity Area.



Measurement

These performance targets are subject to funding allocations through the City of Adelaide's annual Integrated Business Plan process.

These performance targets will be reviewed annually through structured reports to the:

- Adelaide Park Lands Authority's Annual Community Forum which includes an opportunity for feedback on all Park Lands matters from the Authority's Board Members and members of the public
- City of Adelaide's internal cross-divisional Park Lands Coordination Group.

9. PUBLIC USE AND MOVEMENT THROUGH PARK 21W

Public use and movement through Park 21W will be maintained. However, access may be temporarily restricted during sporting or other events.

10. POLICIES FOR THE GRANTING OF LEASES OR LICENCES

Leases and Licences may be granted only where they support outdoor recreational activity and are in accordance with the *Adelaide Park Lands Leasing and Licensing Policy*.

Event holders may be granted temporary leases and/or licences.

The areas of Park 21W subject to leases and licenses are shown on the following aerial photo.





The areas of Park 21W subject to leases and licenses

11. CIRCUMSTANCES NOT PROVIDED FOR

This CLMP recognises that not all proposals for the management and enhancement of Park 21W can be foreseen. Any significant change not provided for here should be considered within the broader planning framework provided by the Adelaide Park Lands Management Strategy and considered as an amendment to this CLMP.



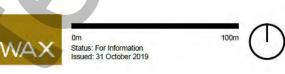
APPENDIX A - MASTER PLAN

ADELAIDE SOUTHERN PARK LANDS **GOLDEN WATTLE PARK/MIRNU WIRRA (PARK 21 WEST)**

CONCEPT PLAN









APPENDIX B - ROYAL ADELAIDE SHOW PARKING DEED



Proposed Tree Removals and Re-Plantings

Golden Wattle Park/Mirnu Wirra (Park 21W) Concept Plan Implementation

Figure 1 - Areas of trees identified for removal



Area 1







Eucalyptus cladocalyx

Area 2





Area 3









Figure 2 - Areas of Re-Planting



City of Adelaide draft Strategic Plan 2020 – 2024 – provisions for the Park Lands

ITEM 9.2 12/12/2019 Adelaide Park Lands Authority

Program Contact:

Shanti Ditter, AD Planning, Design & Development 8203 7756

2007/00341 Public

Approving Officer:

Klinton Devenish, Director Place

EXECUTIVE SUMMARY

The City of Adelaide's draft Strategic Plan 2020-2024 has been released for consultation between 22 November and 16 December 2019. The Strategic Plan will set the vision, outcomes, strategies and key actions for the next four years.

The document contains a number of references to the Adelaide Park Lands and this report seeks the Authority's views on the adequacy and appropriateness of these provisions.

RECOMMENDATION

THAT THE ADELAIDE PARK LANDS AUTHORITY ADVISES COUNCIL:

That the Adelaide Park Lands Authority:

 Is supportive of the vision, outcome, strategies and key actions set out in the City of Adelaide's draft Strategic Plan 2020-2024 as it relates to the vision for the Park Lands expressed in the Adelaide Park Lands Management Strategy.

IMPLICATIONS AND FINANCIALS

Adelaide Park Lands Management Strategy	The provisions in the City of Adelaide's draft Strategic Plan 2020 -2024 are consistent with the Adelaide Park Lands Management Strategy 2015-2025.
Policy	Not as a result of this report.
Consultation	Not as a result of this report.
Resource	Not as a result of this report.
Risk / Legal / Legislative	Not as a result of this report.
Opportunities	To consider the role of the Park Lands in the City context.
19/20 Council Budget Allocation	Not as a result of this report.
Proposed Council 20/21 Budget Allocation	Not as a result of this report.
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report.
19/20 Budget Reconsideration (if applicable)	Not as a result of this report.
Ongoing Costs (eg maintenance cost)	Not as a result of this report.
Other Funding Sources	Not as a result of this report.

DISCUSSION

The draft Strategic Plan

- 1. The City of Adelaide's draft Strategic Plan 2020-2024 (the Plan) has been approved for consultation between 22 November and 16 December 2019. The version for consultation is a high-level summary document.
- 2. The Plan is structured using the following six 'Outcomes':
 - 2.1. Thriving Communities
 - 2.2. Environmental Leadership
 - 2.3. Strong Economies
 - 2.4. Beautiful, Surprising Places
 - 2.5. Connected and Accessible
 - 2.6. Excellent Government
- 3. Each of these Outcomes in turn reference the Adelaide Park Lands (either directly, indirectly or potentially) as follows:
 - 3.1. Thriving Communities
 - 3.1.1. Leverage the Adelaide Park Lands to promote health, wellbeing and lifestyle experiences.
 - 3.2. Environmental Leadership
 - 3.2.1. Prioritise city greening and biodiversity.
 - 3.2.2. Make sustainability core to our community and economy.
 - 3.2.3. Prepare our organisation and community to be climate ready.
 - 3.2.4. Enhance biodiversity in the Park Lands and connect our community to nature.
 - 3.3. Strong Economies
 - 3.3.1. Enhance the visitor experience.
 - 3.4. Beautiful, Surprising Places
 - 3.4.1. Protect, preserve and promote heritage.
 - 3.4.2. Increase community use of and access to the Adelaide Park Lands.
 - 3.4.3. Provide community with access to safe, high-quality open spaces.
 - 3.4.4. Pursue world and State heritage listing for Adelaide Park Lands and city layout.
 - 3.4.5. Upgrade major recreational facilities.
 - 3.4.6. Deliver diverse parks, playgrounds and playspaces.
 - 3.4.7. Increase public art throughout the city in collaboration with the private sector.
 - 3.5. Connected and Accessible
 - 3.5.1. Create a city of attractive, accessible links.
 - 3.5.2. Ensure an accessible city for all.
 - 3.5.3. Pursue affordable, reliable links to airports, regions and suburbs.
 - 3.6. Excellent Government
 - 3.6.1. Demonstrate leadership in the Local Government Sector and build on effective advocacy and partnerships.
 - 3.6.2. Explore new financial models for Council operations.
- 4. In developing the draft Strategic Plan, Park Lands and heritage both emerged as important themes. In respect to Park Lands, the common themes were about the need to preserve the Park Lands but also activate them at the same time so as to enhance their value and safety.

Consultation

8.

- 5. From 11 September through to 30 October 2019, Council facilitated community discussions on 'imagining the future of Adelaide'. Overall, the response was considered to be very high.
- 6. Council received:
 - 6.1. Almost 300 postcards and feedback forms.
 - 6.2. Over 200 comments / poll responses through meetings and social media.
 - 6.3. Over 3,000 recorded interactions (including almost 1,000 on the Your Say Adelaide website) across all consultation media.
- 7. Of the 500 comments and feedback received, approximately 4.5% related to the Park Lands.
 - Responses about the Park Lands were received for the following consultation questions:
 - 8.1. What will make Adelaide a place people want to play, work and live?
 - 8.2. How can Council deliver more beautiful and surprising places?
 - 8.3. What will make Adelaide a leader in managing the environment?
 - 8.4. What does a climate-change ready city look like?
- 9. The following themes emerged

More open Park Lands (7 responses)

- 9.1. Keep and develop all parks and build more playgrounds.
- 9.2. Making sure all parklands are still available to the public.
- 9.3. One with more open parklands.

More playgrounds / parks / walking trails (6 responses)

- 9.4. Even more playgrounds. Even more walking trails.
- 9.5. Continue to develop new parks, playgrounds and playspaces for kids.
- 9.6. More parks.

Better use of Park Lands and green spaces (4 responses)

- 9.7. Parklands choose your own adventure treasure hunt etc (with tech).
- 9.8. Better use of parklands and green spaces, squares etc. Pop up bars, deck chairs, reading hubs.
- 9.9. Better utilise Parklands. The 'Feb '19' heat map showed the South Parklands were one of the hottest parts of the city. Infrastructure that facilitates uses makes the Parklands more valuable. Does not necessarily mean buildings or commercial usage.

Vibrant, energised green Park Lands (1 response)

- 9.10. Vibrant, energised green Parklands commercial activation.
- 10. The following four responses were received to the question asked on Facebook "What do you value most about the city"?
 - 10.1. Parklands.
 - 10.2. Our green space, outdoor exercise areas, community / group opportunities.
 - 10.3. Parklands.
 - 10.4. Preserve our Parklands.

Adelaide Park Lands Management Strategy 2015-2025 (APLMS)

11. The Vision for the Park Lands expressed in the APLMS is:

Inspiring growing numbers of residents, workers and visitors, the Park Lands will continue to provide a myriad of recreational and sporting opportunities and events for everyone to enjoy, enhancing physical and mental well-being and cementing Adelaide's place as one of the planet's most liveable cities.

There will be a balanced approach to a diverse range of environmental, cultural, recreational and social values, activities and developments. All resources will be protected and enhanced.

- 12. The APLMS is structured around the following seven objectives and five outcomes.
- 13. Objectives:
 - 13.1. Responsive.
 - 13.2. Iconic.
 - 13.3. Inclusive.
 - 13.4. Accessible.
 - 13.5. Enriching.
 - 13.6. Diverse.
 - 13.7. Resilient.
- 14. Outcomes:
 - 14.1. Dynamic, active and tranquil places.
 - 14.2. Connected places and spaces.
 - 14.3. Welcoming and attractive places.
 - 14.4. Sustainable and enduring places.
 - 14.5. Memorable and distinctive places.

Further illustrative detail from the APLMS can be found here .

Summary and Conclusion

- 15. The provisions in the draft CoA Strategic Plan for the Park Lands concern protection, activation, sustainability, biodiversity, high quality landscapes, the pursuance of World and State Heritage status, diversity and accessibility. Such themes are also strongly present in the APLMS.
- 16. The next stage for the CoA Strategic Plan process, follow finalisation of a more detailed document, will be the development of an implementation plan.

ATTACHMENTS

Nil

- END OF REPORT -

Adelaide Park Lands Authority - Meeting Schedule 2020

ITEM 9.3 12/12/2019 Adelaide Park Lands Authority

Program Contact:

Shanti Ditter, AD Planning, Design & Development 8203 7756

2006/00224 Public

Approving Officer:

Klinton Devenish, Director Place

EXECUTIVE SUMMARY

This report seeks to establish a meeting schedule for the Authority for the 2020 calendar year.

The Adelaide Park Lands Authority's Charter states that:

"An ordinary meeting of the Board must take place at such times and places as may be fixed by the Board provided that there shall be at least one ordinary meeting of the Board held in each calendar month except in December and January."

RECOMMENDATION

THAT THE ADELAIDE PARK LANDS AUTHORITY:

- Meet at 5.30 pm in the Colonel Light Room, Adelaide Town Hall, on the following Thursdays in 2020
 - 6 February
 - 5 March
 - 2 April
 - 7 May
 - 4 June
 - 2 July
 - 6 August
 - 3 September
 - 1 October
 - 5 November
- 2. Grants authority to the Executive Officer to vary this meeting schedule as required (within the provisions of the Authority's Charter) after liaison with the Presiding Member (or Deputy Presiding Member if the former is absent), including scheduling special meetings in January and February and as required.

IMPLICATIONS AND FINANCIALS

Adelaide Park Lands Management Strategy	No implications for the Adelaide Park Lands Management Strategy
Policy	Not as a result of this report
Consultation	Not as a result of this report
Resource	Not as a result of this report
Risk / Legal / Legislative	Consistent with legislative requirements
Opportunities	To establish a meeting schedule
19/20 Council Budget Allocation	Not as a result of this report
Proposed Council 20/21 Budget Allocation	Not as a result of this report
Life of Project, Service, Initiative or (Expectancy of) Asset	Annual Meeting Schedule
19/20 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	Not as a result of this report
Other Funding Sources	Not as a result of this report

DISCUSSION

Charter Provisions

- 1. Clause 4.8 of the new Charter for the Adelaide Park Lands Authority makes the following stipulations regarding meetings:
 - 1.1. An ordinary meeting of the Board will constitute an ordinary meeting of the Authority and the Board shall administer the business of the ordinary meeting.
 - 1.2. An ordinary meeting of the Board must take place at such times and places as may be fixed by the Board provided that there shall be at least one ordinary meeting of the Board held in each calendar month except in December and January.
- 2. Further information from the Charter regarding meetings can be found here.
- 3. In 2019, the Authority met on a monthly basis at 5.30 pm, usually on the third Thursday of each month.
- 4. For 2020 it is proposed to hold the meetings on the first Thursday of each month so that the Authority's advice can be provided to meetings of Council which are expected to be in the latter part of each month.
- 5. Should Council's meeting schedule change, it may be necessary to review the Authority's meeting schedule so that it allows the advice of the Authority to be presented to Council in a timely manner.
- 6. This meeting schedule, as proposed on the following Thursdays in 2020, avoids public holidays:
 - 6 February
 - 5 March (public holiday on 9 March)
 - 2 April (Easter is scheduled for 10 to 13 April and Anzac Day for Saturday 25 April)
 - 7 May
 - 4 June (public holiday 8 June)
 - 2 July
 - 6 August
 - 3 September
 - 1 October (public holiday Monday 5 Oct)
 - 5 November
- 7. It may be necessary to vary meeting dates and times, hold meetings in January and December and other special meetings if required, according to the urgency of matters, the number of agenda items and the ability to achieve a quorum.
- 8. Should the need arise, the Executive Officer will liaise with the Presiding Member (or Deputy Presiding Member if the former is not available) to request and arrange / re-arrange meetings as required.

ATTACHMENTS

Nil

- END OF REPORT -